### COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 70 CONSOLIDATED FIRE

**REPORT ON AUDIT** 

**JUNE 30, 2005** 

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Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 70 - Consolidated Fire

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the County of San Bernardino Special District County Service Area No. 70 - Consolidated Fire (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2005, which collectively comprise the CSA's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the State Controller's Minimum Audit Requirement for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the County of San Bernardino Special District County Service Area No. 70 - Consolidated Fire, as of June 30, 2005, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

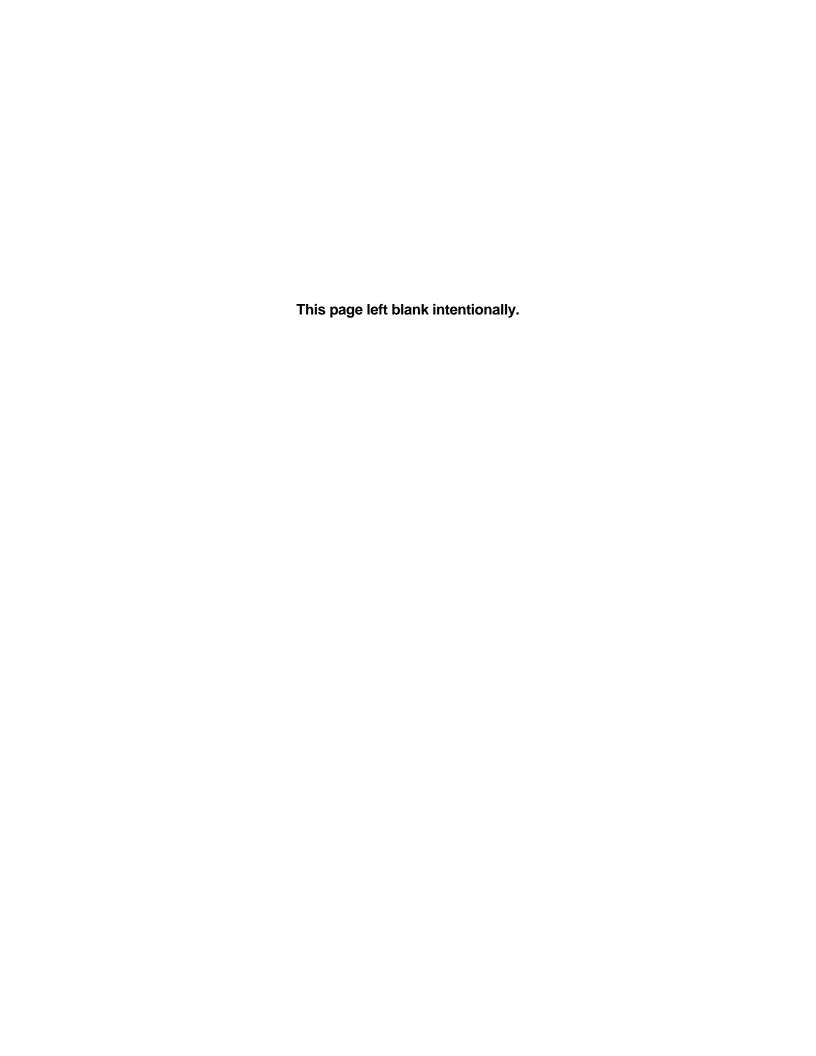
The budgetary comparison information on pages 19 - 20 is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The County of San Bernardino Special District County Service Area No. 70 - Consolidated Fire has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the CSA's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly presented in all material respects in relation to the component unit financial statements taken as a whole.

Rogers. Anderson. molody of Scott, LLA

September 16, 2005



### County of San Bernardino Special Districts County Service Area No. 70 - Consolidated Fire Statement of Net Assets June 30, 2005

ASSETS Cash and cash equivalents Accounts receivable Interest receivable Taxes receivable Due from other governments Capital assets, net of depreciation	\$ 12,640,966 527,264 92,003 326,825 8,424,196 3,045,839
Total Assets	25,057,093
LIABILITIES  Accounts payable Salaries and benefits payable Due to other governments Advances to other governments Compensated absences payable	1,263,676 2,588,100 3,342,589 400,000 4,670,851
Total Liabilities	12,265,216
NET ASSETS Invested in capital assets Unrestricted	3,045,839 9,746,038
Total Net Assets	\$ 12,791,877

### County of San Bernardino Special Districts County Service Area No. 70 - Consolidated Fire Statement of Activities For the Year Ended June 30, 2005

EXPENSES	
Salaries and benefits	\$ 19,003,134
Services and supplies	21,129,833
Depreciation	893,858
Total Program Expenses	41,026,825
PROGRAM REVENUES	
Charges for services	12,262,820
Operating grants and contributions	66,586
Net Program Expense	(28,697,419)
·	
GENERAL REVENUES	
Property taxes	4,498,410
Other taxes	279,424
Fines, forfeitures and penalties	59,457
Federal assistance	22,135,090
State assistance	588,954
Investment earnings	303,001
Intergovernmental	289,239
Gain on sale of capital assets	25,771
Other	4,415,761
Total General Revenues	32,595,107
Change in Net Assets	3,897,688
	0.004.400
Net Assets - beginning	8,894,189
Net Assets - ending	\$ 12,791,877

## County of San Bernardino Special Districts County Service Area No. 70 - Consolidated Fire Balance Sheet Governmental Funds June 30, 2005

	SPECIAL REV	REVENUE FUNDS TOTAL			
	Equipment Replacement (SKK)	General (SKX)	NONMAJOR GOVERNMENTAL FUNDS	Total Governmental Funds	
ASSETS  Cash and cash equivalents Accounts receivable Interest receivable Taxes receivable Due from other governments	\$ 6,172,219 - 37,927 - -	\$ 2,985,530 527,264 33,079 326,825 8,424,196	\$ 3,483,217 - 20,997 - -	\$ 12,640,966 527,264 92,003 326,825 8,424,196	
Total Assets	\$ 6,210,146	\$ 12,296,894	\$ 3,504,214	\$ 22,011,254	
LIABILITIES AND FUND BALANCES Liabilities:					
Accounts payable Salaries and benefits payable Due to other governments Advance from other governments	\$ - - - -	\$ 1,263,676 2,588,100 3,342,589	\$ - - - 400,000	\$ 1,263,676 2,588,100 3,342,589 400,000	
Total Liabilities		7,194,365	400,000	7,594,365	
Fund Balances: Reserved for: Encumbrances Imprest cash Change fund Unreserved:		3,460,301 1,700 300	- - -	3,460,301 1,700 300	
Undesignated	6,210,146	1,640,228	3,104,214	10,954,588	
Total Fund Balances  Total Liabilities and Fund Balances  Amounts reported for governmental different because:	\$ 6,210,146 \$ 6,210,146 activities in the s	5,102,529 \$ 12,296,894 statement of net a	3,104,214 \$ 3,504,214 ssets (Exhibit A) are	14,416,889_	
Capital assets used in governmen not reported in the funds.	ital activities are no	ot financial resource	es and, therefore, are	3,045,839	
Some liabilities are not due and pa in the funds. Those liabilities con Compensated absences		nt period and, there	fore, are not reported	(4,670,851)	
Net Assets of Governmental Activities	3			\$ 12,791,877	

# County of San Bernardino Special Districts County Service Area No. 70 - Consolidated Fire Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2005

	SPECIAL REVENUE FUNDS		TOTAL	
	Equipment Replacement (SKK)	General (SKX)	NONMAJOR GOVERNMENTAL FUNDS	Total Governmental Funds
REVENUES				
Property taxes	\$ -	\$ 4,498,410	\$ -	\$ 4,498,410
Other assistance	-	207,512	-	207,512
Service fees	3,277	12,000,888	-	12,004,165
Special assessments	-	258,655	-	258,655
Other taxes	-	279,424	-	279,424
Fines, forfeitures and penalties	-	59,457	-	59,457
Federal assistance	-	22,135,090	-	22,135,090
State assistance	-	588,954	-	588,954
Investment earnings	127,262	104,552	71,187	303,001
Other		4,196,277	11,972	4,208,249
Total Revenues	130,539	44,329,219	83,159	44,542,917
EXPENDITURES				
Salaries and benefits	-	18,210,471	-	18,210,471
Services and supplies Capital outlay:	-	20,629,291	-	20,629,291
Vehicle	-	1,298,855	-	1,298,855
Equipment	-	871,812	-	871,812
Structures and improvements		53,271	159	53,430
Total Expenditures		41,063,700	159	41,063,859
Excess of Revenues Over				
Expenditures	130,539	3,265,519	83,000	3,479,058
OTHER FINANCING SOURCES (USES)				
Sale of capital assets	-	25,771	-	25,771
Transfer in	1,422,713	5,779,398	354,118	7,556,229
Transfer out	(1,065,745)	(6,201,245)	-	(7,266,990)
Total Other Financing Sources (Uses)	356,968	(396,076)	354,118	315,010
Net Change in Fund Balances	487,507	2,869,443	437,118	3,794,068
Fund Balances - beginning	5,722,639	2,233,086	2,667,096	10,622,821
Fund Balances - ending	\$ 6,210,146	\$ 5,102,529	\$ 3,104,214	\$ 14,416,889

# County of San Bernardino Special Districts County Service Area No. 70 - Consolidated Fire Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2005

Net Change in Fund Balances - Total Governmental Funds	\$ 3,794,068
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay (\$1,723,555) exceeded depreciation expense (\$893,858) in the current period.	829,697
Capital assets transferred from other governments are not financial resources and, therefore, are not reported in the governmental funds.	66,586
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
Increase in compensated absences payable	 (792,663)
Change in Net Assets of Governmental Activities	\$ 3,897,688

# County of San Bernardino Special Districts County Service Area No. 70 - Consolidated Fire Statement of Fiduciary Assets and Liabilities Agency Fund June 30, 2005

ASSETS Cash and investments	_\$	488,545
Total Assets	\$	488,545
LIABILITIES  Due to other governments  Due to bondholders	\$	118,540 370,005
Total Liabilities	\$	488,545

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### **Reporting entity**

The County Service Area (CSA) No. 70 - Consolidated Fire was established by an act of the Board of Supervisors of the County of San Bernardino (the County) to provide fire management, administration, ambulance billing, centralized vehicle maintenance and warehousing, communications, training, fire prevention, hazardous materials handling, household waste handling, information services, human resources, and emergency services.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 70 - Consolidated Fire of the County of San Bernardino and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2005.

### **Government-wide and fund financial statements**

The government-wide financial statements (e.g., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The *special revenue fund* labeled "Equipment Replacement" is for the replacement of fire equipment.

The *special revenue fund* labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

### **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

### Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (e.g., the current portion of interfund loans) or "advances to/from other funds" (e.g., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

### **Property taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### **Inventories and prepaid items**

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	40 - 60
Structures and improvements	5 - 40
Equipment and vehicles	4 - 15

### Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### **Employee compensated absences**

Accumulated vacation, holiday benefits, sick pay and compensatory time are recorded as an expense and liability as the benefits are earned. Compensated absence liabilities are recorded as a current liability. The CSA is not obligated to pay for unused sick leave if an employee terminates or retires.

Compensated absences activity for the year ended June 30, 2005 was as follows:

Beginning Balance	Additions	Deletions	Ending Balance
\$ 3,878,188	\$ 3,337,716	\$ 2,545,053	\$ 4,670,851

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### **Use of estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Stewardship, compliance and accountability

### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

### NOTE 2: CASH AND DEPOSITS

Cash and cash equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and cash equivalents are shown at the fair value as of June 30, 2005.

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their investment policy and disclosures related to investment credit risk, concentration of credit risk, interest rate risk and custodial credit risk, as required by GASB Statement No. 40.

NOTE 3: CAPITAL ASSETS

Capital asset activity for year ended June 30, 2005 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 1,450	\$ -	\$ -	\$ 1,450
Construction in progress	319	159	-	478
Total capital assets, not being				
depreciated	1,769	159		1,928
Capital assets, being depreciated:				
Vehicles	4,309,400	1,485,065	(699,695)	5,094,770
Equipment	1,137,586	592,070	(52,679)	1,676,977
Total capital assets, being				
depreciated	5,446,986	2,077,135	(752,374)	6,771,747
Less accumulated depreciation for:				
Vehicles	(2,968,623)	(1,025,734)	699,695	(3,294,662)
Equipment	(330,576)	(147,557)	44,959	(433,174)
Total accumulated depreciation	(3,299,199)	(1,173,291)*	744,654	(3,727,836)
Total capital assets, being				
depreciated, net	2,147,787	903,844	(7,720)	3,043,911
Governmental activities capital	-		<u> </u>	
assets, net	\$ 2,149,556	\$ 904,003	\$ (7,720)	\$ 3,045,839

<sup>\*</sup> This amount includes current year depreciation expense of \$893,858 and \$279,433 for accumulated depreciation as of June 30, 2005 for vehicles and equipment with a cost of \$353,739 transferred to the CSA in the current year.

NOTE 4: RETIREMENT PLAN

### Plan description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the Plan) operating under the California County Employees Retirement Act of 1937 (1937 Act). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (MDAQMD) and the South Coast Air Quality Management District (the AQMD), were later included, along with the County of San Bernardino (the County), and are collectively referred to as the "Participating Members." The Plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W. Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

### Fiduciary responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2005.

### Funding policy

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary based on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.37% - 12.28% for general members and 10.23% - 14.24% for safety members, of their annual covered salary of which the County pays approximately 7%. County of San Bernardino employer contribution rates are as follows: County General 8.44%, County Safety 18.01%. All employers combined are required to contribute 14.01% of the current year covered payroll. For 2005, the County's annual pension cost of \$141,450,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Sections 31453 of the 1937 Act.

### NOTE 4: RETIREMENT PLAN (continued)

The County's annual pension cost and prepaid asset, computed in accordance with *GASB 27, Accounting for Pensions by State and Local Governmental Employers*, for the year ended June 30, 2005, were as follows (in thousands):

Annual Required Contribution (County fiscal year basis)	\$ 141,450
Interest on Pension Assets	(34,779)
Adjustment to the Annual Required Contribution	 38,135
Annual Pension Cost	144,806
Annual Contributions Made	141,450
Increase/(Decrease) in Pension Assets	(3,356)
Pension Assets, Beginning of Year (As Restated)	 848,238
Pension Assets, End of Year	\$ 844,882

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

	A	nnual Contr in tho)			
Year Ended June 30,	SBCERA		SBCERA County		Percentage Contributed
2003	\$	68,361	\$	59,673	100%
2004	\$	652,325	\$	540,106	100%
2005	\$	161,906	\$	141,450	100%

The County, along with the AQMD, issued Pension Refunding Bonds (the Bonds) in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2005 is \$439,539,000.

On June 24, 2004, the County issued its County of San Bernardino Pension Obligation Bonds, Series 2004 A (Fixed Rate Bonds), its County of San Bernardino Pension Obligation Bonds, Series 2004 B (Auction Rate Bonds), and its County of San Bernardino Pension Obligation Bonds, Series 2004 C (Index Bonds) in respective aggregate principal amounts of \$189,070,000, \$149,825,000, and \$125,000,000. The Bonds were issued to finance the County's share of the unfunded accrued actuarial liability of the SBCERA. The current amount outstanding at June 30, 2005 is \$463,895,000.

### NOTE 5: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

### NOTE 6: RISK MANAGEMENT

The CSA is insured through the County's self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability, and workers' compensation claims. Public liability claims are self-insured for up to \$1 million per occurrence. Excess insurance coverage over the Self-Insured Retention (SIR) up to \$25 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority (EIA) Liability Program II. Workers' compensation claims are self-insured up to \$2 million per occurrence, and covered by CSAC EIA for up to \$10 million for employer's liability, and up to \$50 million for workers' compensation per occurrence. Property damage claims are insured on an occurrence basis over a \$25,000 deductible, and insured with CSAC EIA Property Program.

The County supplements its self-insurance for medical malpractice claims with CSAC EIA, which provides annual coverage on a claim made form basis with a SIR of \$1 million for each claim. Maximum coverage under the policy is \$11.5 million per claim with an additional \$10 million in limits provided by the CSAC EIA General Liability II Program.

All public officials and County employees are insured under a blanket Comprehensive Disappearance, Destruction, and Dishonesty policy covering County monies and securities, also with CSAC EIA with a \$100,000 deductible, and excess limits up to \$10 million per occurrence.

The activities related to such programs are accounted for in the Risk Management Fund (an Internal Service Fund) except for unemployment insurance, and employee dental insurance, which are accounted for in the General Fund. The IBNR and IBNS liabilities stated on the Risk Management Fund's balance sheet are based upon the results of actuarial studies, and include amounts for allocated and unallocated loss adjustment expenses. The liabilities for these claims are reported using a discounted rate of 3.50%. It is the County's practice to obtain actuarial studies on an annual basis.

The County has a risk management investment program agreement with the Bank of New York to finance the self-insured general liability, automobile liability, workers' compensation, and medical malpractice programs. The County's investment in the agreement totaled \$47.3 million at June 30, 2005.

### NOTE 6: RISK MANAGEMENT (continued)

The total claims liability of \$115.7 million reported at June 30, 2005 is based on the requirements of *GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2004 and 2005 were:

Fiscal Year	F	Beginning of Fiscal Year Liability (in thousands)		rrent Year laims and hanges in stimates thousands)	Claims Payments thousands)	End of Fiscal Year Liability (in thousands)		
2003 - 2004	\$	93,802	\$	45,128	\$ (37,221)	\$	101,709	
2004 - 2005	\$	101,709	\$	44,309	\$ (30,304)	\$	115,714	

### NOTE 7: TRANSFERS IN/OUT

Interfund transfers are transactions used to close out a fund, reimburse an operating fund, and transfer cash between operating funds and capital projects funds. At June 30, 2005, the CSA made the following interfund transfers in and out:

	Tra	ansfers in:		
	E	quipment		
	Re	Replacement		
		(SKK)		
Transfers out:				
General (SKX)	\$	55,000		

### NOTE 8: CONTINGENCIES

As of June 30, 2005, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

# Required Supplementary Information County of San Bernardino Special Districts County Service Area No. 70 - Consolidated Fire Budgetary Comparison Schedule - Special Revenue Funds For the Year Ended June 30, 2005

	Special Revenue Funds									
	Equipment Replacement (SKK)									
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)						
REVENUES										
Property taxes Other assistance	\$ -	\$ -	\$ -	\$ -						
Service fees	-	-	3,277	3,277						
Special assessments	-	-	-	-						
Other taxes	-	-	-	-						
Fines, forfeitures and penalties	-	-	-	(000 00 4)						
Federal assistance	-	638,834	-	(638,834)						
State assistance	4 000 000	4 000 000	-	(000 007)						
Investment earnings	1,029,929	1,029,929	127,262	(902,667)						
Other	4,690,850	4,690,850	<del>-</del>	(4,690,850)						
Total Revenues	5,720,779	6,359,613	130,539	(6,229,074)						
EXPENDITURES										
Salaries and benefits	_	_	_	_						
Services and supplies	_	-	_	_						
Capital outlay:										
Vehicles	14,364	14,364	-	14,364						
Equipment	6,690,326	6,416,540	-	6,416,540						
Structures and improvements	410,000	410,000	-	410,000						
Reserves and contingencies	<u> </u>									
Total Expenditures	7,114,690	6,840,904		6,840,904						
Excess of Revenues Over (Under)	(4.000.044)	(404.004)	400 500	044.000						
Expenditures	(1,393,911)	(481,291)	130,539	611,830						
OTHER FINANCING SOURCES (USES)										
Sale of capital assets	-	-	-	-						
Transfer in	1,529,656	1,529,656	1,422,713	(106,943)						
Transfer out	(135,745)	(1,079,110)	(1,065,745)	13,365						
Total Other Financing Sources (Uses)	1,393,911	450,546	356,968	(93,578)						
Net Change in Fund Balances	\$ -	\$ (30,745)	487,507	\$ 518,252						
Fund Balances - beginning			5,722,639							
Fund Balances - ending			\$ 6,210,146							

Special	Revenue	Funds
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		al (SKX)	
Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
\$ 5,222,975 - 5,748,167 - -	\$ 4,952,975 - 11,075,234 270,000 -	\$ 4,498,410 207,512 12,000,888 258,655 279,424	\$ (454,565) 207,512 925,654 (11,345) 279,424
394,455 9,780,361 - 110,000 9,360,419	54,097,579 1,122,243 110,000 4,427,807	59,457 22,135,090 588,954 104,552 4,196,277	59,457 (31,962,489) (533,289) (5,448) (231,530)
30,616,377	76,055,838	44,329,219	(31,726,619)
19,773,647 7,599,431	22,431,830 48,638,443	18,210,471 20,629,291	4,221,359 28,009,152
1,040,263 312,936 60,000 225,551	2,427,364 1,029,196 60,000 225,551	1,298,855 871,812 53,271	1,128,509 157,384 6,729 225,551
29,011,828	74,812,384	41,063,700	33,748,684
1,604,549	1,243,454	3,265,519	2,022,065
- 2,927,832 (3,761,985)	- 6,271,697 (9,923,074)	25,771 5,779,398 (6,201,245)	25,771 (492,299) 3,721,829
(834,153)	(3,651,377)	(396,076)	3,255,301
\$ 770,396	\$ (2,407,923)	2,869,443	\$ 5,277,366
		2,233,086	
		\$ 5,102,529	

# County of San Bernardino Special Districts County Service Area No. 70 - Consolidated Fire Combining Balance Sheet - Nonmajor Governmental Funds June 30, 2005

	SPECIAL REVENUE FUNDS								
		Recycle (RKD)		/iolation enalties (RKE)	Termination Benefits (SKL)		Office of Justice (SKT)	Dead Tree Abatement (SLH)	
ASSETS  Cash and cash equivalents Interest receivable	\$	18,871 675	\$	113,897 718	\$ 2,105,321 11,795	\$	6,443	\$	1,021,351 6,439
Total Assets	\$	19,546	\$	114,615	\$ 2,117,116	\$	6,443	\$	1,027,790
LIABILITIES AND FUND BALANCES Liabilities: Advance from other governments	\$		_\$		\$ -	\$		\$	400,000
Total Liabilities									400,000
Fund Balances: Unreserved: Undesignated		19,546		114,615	2,117,116		6,443		627,790
Total Fund Balances		19,546		114,615	2,117,116		6,443		627,790
Total Liabilities and Fund Balances	\$	19,546	\$	114,615	\$ 2,117,116	\$	6,443	\$	1,027,790

			CAPI	TAL PRO	JECTS FL	JNDS				Tota	al Nonmajor
	unication ED)	Trai (CH		To	raining wer RE)	Hazmat Hazm Classroom Trail Engin		zmat Pre- in Awning (CPP)		vernmental Funds Exhibit C)	
\$	40	\$ -	7	\$	31	\$	15,157 96	\$	202,099 1,274	\$	3,483,217 20,997
\$	40	\$	7	\$	31	\$	15,253	\$	203,373	\$	3,504,214
\$ -	<u>.</u> -	\$ -		\$ -	- -	\$	<u>-</u>	\$	<u>-</u>	\$	400,000
	40		7		31		15,253		203,373		3,104,214
	40		7		31		15,253		203,373		3,104,214
\$	40	\$	7	\$	31	\$	15,253	\$	203,373	\$	3,504,214

# County of San Bernardino Special Districts County Service Area No. 70 - Consolidated Fire Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2005

	SPECIAL REVENUE FUNDS									
		Recycle (RKD)		Violation Penalties (RKE)		Termination Benefits (SKL)		Office of Justice (SKT)		ead Tree batement (SLH)
REVENUES Investment earnings Other	\$	1,853 10,292	\$	2,460 1,680	\$	41,392 -	\$	1,227	\$	20,623
Total Revenues		12,145		4,140		41,392		1,227		20,623
EXPENDITURES Capital outlay: Structures and improvements		<u>-</u>		<u>-</u>		-		<u>-</u>		<u>-</u>
Total Expenditures			-	-				-		-
Excess of Revenues Over (Under) Expenditures		12,145		4,140		41,392		1,227		20,623
OTHER FINANCING SOURCES (USES) Transfers in				<u>-</u>		354,118		<u>-</u> _		-
Total Other Financing Sources (Uses)						354,118				-
Net Change in Fund Balances		12,145		4,140		395,510		1,227		20,623
Fund Balances - beginning		7,401		110,475	1	,721,606		5,216		607,167
Fund Balances - ending	\$	19,546	\$	114,615	\$ 2	2,117,116	\$	6,443	\$	627,790

	To	tal Nonmajor									
	Communication Trailer (CED) (CHN)		Т	Training ower CRE)	Class	azmat room Trail CPO)	zmat Pre- gin Awning (CPP)	Governmental Funds (see Exhibit D)			
\$	. 1	\$ - -		\$	5	\$	253	\$ 3,373	\$	71,187 11,972	
	11				5		253	 3,373		83,159	
					159			 		159	
	<u> </u>				159			 -	159		
	11				(154)		253	 3,373		83,000	
	<u>.                                    </u>							 <u>-</u>		354,118	
	·				_	_		-		354,118	
	1	-			(154)		253	3,373		437,118	
	39		7		185		15,000	 200,000		2,667,096	
\$	40	\$	7	\$	31	\$	15,253	\$ 203,373	\$	3,104,214	